1	Senate Bill No. 537
2	(By Senators Edgell, Snyder and Kessler (Mr. President))
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4	[Introduced February 11, 2014; referred to the Committee on
5	Education.]
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10	A BILL to amend and reenact \$18B-10-1 of the Code of West Virginia,
11	1931, as amended, relating to fees, tuition and other fees at
12	state institutions of higher education; providing that state
13	institutions of higher education may apply for an alternative
14	fee and tuition schedule if in the best interest of the
15	mission of the institution; and providing that fees used
16	solely for the purpose of complying with the Americans with
17	Disabilities Act are exempt from the limitations on fee
18	increases set forth in this section.
19	Be it enacted by the Legislature of West Virginia:
20	That \$18B-10-1 of the Code of West Virginia, 1931, as amended,
21	be amended and reenacted to read as follows:
22	ARTICLE 10. FEES AND OTHER MONEY COLLECTED AT STATE INSTITUTIONS
23	OF HIGHER EDUCATION.

1 §18B-10-1. Enrollment, tuition and other fees at education

- institutions; refund of fees.
- 3 (a) Each governing board shall fix tuition and other fees for 4 each academic term for the different classes or categories of 5 students enrolling at the state institution of higher education 6 under its jurisdiction and may include among the tuition and fees 7 any one or more of the following as defined in section one-b of 8 this article:
- 9 (1) Tuition and required educational and general fees;
- 10 (2) Auxiliary and auxiliary capital fees; and
- 11 (3) Required educational and general capital fees.
- 12 (b) A governing board may establish a single special revenue 13 account for each of the following classifications of fees:
- 14 (1) All tuition and required educational and general fees
 15 collected:
- 16 (2) All auxiliary and auxiliary capital fees collected; and
- 17 (3) All required educational and general capital fees
 18 collected to support existing systemwide and institutional debt
 19 service and future systemwide and institutional debt service,
 20 capital projects and campus renewal for educational and general
- 21 facilities.
- 22 (4) Subject to any covenants or restrictions imposed with 23 respect to revenue bonds payable from the accounts, a governing 24 board may expend funds from each special revenue account for any

- 1 purpose for which funds were collected within that account
- 2 regardless of the original purpose for which the funds were
- 3 collected.
- 4 (c) The purposes for which tuition and fees may be expended
- 5 include, but are not limited to, health services, student
- 6 activities, recreational, athletic and extracurricular activities.
- 7 Additionally, tuition and fees may be used to finance a students'
- 8 attorney to perform legal services for students in civil matters at
- 9 the institutions. The legal services are limited to those types of
- 10 cases, programs or services approved by the president of the
- 11 institution where the legal services are to be performed.
- 12 (d) By October 1, 2011, the commission and council each shall
- 13 propose a rule for legislative approval in accordance with article
- 14 three-a, chapter twenty-nine-a of this code to govern the fixing,
- 15 collection and expenditure of tuition and other fees by the
- 16 governing boards under their respective jurisdictions.
- 17 (e) The schedule of all tuition and fees, and any changes in
- 18 the schedule, shall be entered in the minutes of the meeting of the
- 19 appropriate governing board and the board shall file with the
- 20 commission or council, or both, as appropriate, and the Legislative
- 21 Auditor a certified copy of the schedule and changes.
- 22 (f) The governing boards shall establish the rates to be
- 23 charged full-time students, as defined in section one-b of this
- 24 article, who are enrolled during a regular academic term.

- 1 (1) Undergraduate students taking fewer than twelve credit
- 2 hours in a regular term shall have their fees reduced pro rata
- 3 based upon one twelfth of the full-time rate per credit hour and
- 4 graduate students taking fewer than nine credit hours in a regular
- 5 term shall have their fees reduced pro rata based upon one ninth of
- 6 the full-time rate per credit hour.
- 7 (2) Fees for students enrolled in summer terms or other
- 8 nontraditional time periods shall be prorated based upon the number
- 9 of credit hours for which the student enrolls in accordance with
- 10 this subsection.
- 11 (g) All fees are due and payable by the student upon
- 12 enrollment and registration for classes except as provided in this
- 13 subsection:
- 14 (1) The governing boards shall permit fee payments to be made
- 15 in installments over the course of the academic term. All fees
- 16 shall be paid prior to awarding course credit at the end of the
- 17 academic term.
- 18 (2) The governing boards also shall authorize the acceptance
- 19 of credit cards or other payment methods which may be generally
- 20 available to students for the payment of fees. The governing
- 21 boards may charge the students for the reasonable and customary
- 22 charges incurred in accepting credit cards and other methods of
- 23 payment.
- 24 (3) If a governing board determines that a student's finances

- 1 are affected adversely by a legal work stoppage, it may allow the
- 2 student an additional six months to pay the fees for any academic
- 3 term. The governing board shall determine on a case-by-case basis
- 4 whether the finances of a student are affected adversely.
- 5 (4) The commission and council jointly shall propose a rule in
- 6 accordance with article three-a, chapter twenty-nine-a of this code
- 7 defining conditions under which a governing board may offer tuition
- 8 and fee deferred payment plans itself or through third parties.
- 9 (5) A governing board may charge interest or fees for any
- 10 deferred or installment payment plans.
- 11 (h) In addition to the other fees provided in this section,
- 12 each governing board may impose, collect and distribute a fee to be
- 13 used to finance a nonprofit, student-controlled public interest
- 14 research group if the students at the institution demonstrate
- 15 support for the increased fee in a manner and method established by
- 16 that institution's elected student government. The fee may not be
- 17 used to finance litigation against the institution.
- 18 (I) Governing boards shall retain tuition and fee revenues not
- 19 pledged for bonded indebtedness or other purposes in accordance
- 20 with the tuition rules proposed by the commission and council
- 21 pursuant to this section. The tuition rules shall address the
- 22 following areas:
- 23 (1) Providing a basis for establishing nonresident tuition and
- 24 fees;

- 1 (2) Allowing governing boards to charge different tuition and
- 2 fees for different programs;
- 3 (3) Authorizing a governing board to propose to the
- 4 commission, council or both, as appropriate, a mandatory auxiliary
- 5 fee under the following conditions:
- 6 (A) The fee shall be approved by the commission, council or
- 7 both, as appropriate, and either the students below the senior
- 8 level at the institution or the Legislature before becoming
- 9 effective;
- 10 (B) Increases may not exceed previous state subsidies by more
- 11 than ten percent;
- 12 (C) The fee may be used only to replace existing state funds
- 13 subsidizing auxiliary services such as athletics or bookstores;
- 14 (D) If the fee is approved, the amount of the state subsidy
- 15 shall be reduced annually by the amount of money generated for the
- 16 institution by the fees. All state subsidies for the auxiliary
- 17 services shall cease five years from the date the mandatory
- 18 auxiliary fee is implemented;
- 19 (E) The commission or council or both, as appropriate, shall
- 20 certify to the Legislature annually by October 1 the amount of fees
- 21 collected for each of the five years;
- 22 (4) Establishing methodology, where applicable, to ensure
- 23 that, within the appropriate time period under the compact,
- 24 community and technical college tuition rates for students in all

- 1 community and technical colleges will be commensurate with the 2 tuition and fees charged by their peer institutions.
- (j) A penalty may not be imposed by the commission or council 4 upon any governing board based upon the number of nonresidents who 5 attend the institution unless the commission or council determines 6 that admission of nonresidents to any institution or program of 7 study within the institution is impeding unreasonably the ability 8 of resident students to attend the institution or participate in 9 the programs of the institution. The governing boards shall report 10 annually to the commission or council on the numbers of 11 nonresidents and any other enrollment information the commission or 12 council may request.
- 13 (k) Tuition and fee increases of the governing boards,
 14 including the governing boards of Marshall University and West
 15 Virginia University, are subject to rules adopted by the commission
 16 and council pursuant to this section and in accordance with article
 17 three-a, chapter twenty-nine-a of this code. The commission or
 18 council, as appropriate, shall examine individually each request
 19 from a governing board for an increase and make its determinations
 20 as follows:
- 21 (1) A tuition and fee increase greater than five percent for 22 resident students proposed by a governing board requires the 23 approval of the commission or council, as appropriate.
- 24 (2) A fee used solely for the purpose of complying with the

1 athletic provisions of 20 U.S.C. 1681, et seq., known as Title IX
2 of the Education Amendment of 1972, is exempt from the limitations
3 on fee increases set forth in this subsection for three years from
4 the effective date of the section. A fee used solely for the
5 purpose of complying with the Americans with Disabilities Act is
6 exempt from the limitations on fee increases set forth in this

7 subsection.

- 8 (3) In determining whether to approve or deny a governing 9 board's request for a tuition and/or fee increase for resident 10 students greater than the increases granted pursuant to subdivision 11 (1) of this subsection, the commission or council shall determine 12 the progress the governing board has made toward meeting the 13 conditions outlined in this subsection and shall make this 14 determination the predominate factor in its decision. The 15 commission or council shall consider the degree to which each 16 governing board has met the following conditions:
- 17 (A) Maximizes resources available through nonresident tuition 18 and fee charges to the satisfaction of the commission or council;
- 19 (B) Consistently achieves the benchmarks established in the 20 compact pursuant to article one-d of this chapter;
- 21 (C) Continuously pursues the statewide goals for post-22 secondary education and the statewide compact established in this 23 chapter;
- 24 (D) Demonstrates to the satisfaction of the commission or

- 1 council that an increase will be used to maintain high-quality
- 2 programs at the institution;
- 3 (E) Demonstrates to the satisfaction of the commission or
- 4 council that the governing board is making adequate progress toward
- 5 achieving the goals for education established by the southern
- 6 regional education board;
- 7 (F) Demonstrates to the satisfaction of the commission or
- 8 council that the governing board has considered the average per
- 9 capita income of West Virginia families and their ability to pay
- 10 for any increases; and
- 11 (G) Demonstrates to the satisfaction of the commission or
- 12 council that base appropriation increases have not kept pace with
- 13 recognized nation-wide inflationary benchmarks;
- 14 (4) This section does not require equal increases among
- 15 governing boards nor does it require any level of increase by a
- 16 governing board.
- 17 (5) In order to provide flexibility, an institution may apply
- 18 to the commission for an alternative fee and tuition schedule. The
- 19 application may provide for a waiver for all or a portion of the
- 20 requirements of this section relating to tuition or fees. The
- 21 alternative schedule shall demonstrate that it is in the best
- 22 interest of the educational mission of the institution or its
- 23 ability to meet the needs of current or potential students or
- 24 improve or maintain the financial condition of the institution. A

- 1 copy of any waiver requested shall also be submitted to the
- 2 Legislative Oversight Committee on Educational Accountability upon
- 3 submission.
- 4 $\frac{(5)}{(6)}$ The commission and council shall report to the
- 5 Legislative Oversight Commission on Education Accountability
- 6 regarding the basis for approving or denying each request as
- 7 determined using the criteria established in this subsection.

NOTE: The purpose of this bill is to provide that state institutions of higher education may apply for an alternative fee and tuition schedule if in the best interest of the mission of the institution. It also provides that fees used solely for the purpose of complying with the Americans with Disabilities Act are exempt from the limitations on fee increases set forth in this subsection.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.